

UNITED STATES GENERAL ACCOUNTING OFFICE WASHINGTON, D.C. 20548

PROGRAM ANALYSIS
DIVISION

B-197735

2 3 FEB 1983

The Honorable Lowell P. Weicker, Jr. Chairman, Committee on Small Business United States Senate



Dear Mr. Chairman:

Subject: Program and Budget Information for the Committee's Views and Estimates Report on the President's Budget for Fiscal Year 1984 (GAO/PAD-83-34)

The enclosed material is forwarded for your information and use in preparation of your Committee's views and estimates report on the President's fiscal year 1984 budget proposals. The General Accounting Office has obtained this data from executive agencies and prepared it in this form as part of our responsibilities under 31 U.S.C. 1113. Specifically, the Comptroller General is required to establish and maintain a file of information to meet recurring needs of the Congress for fiscal, budget and program information. The data and information we are providing at this time include:

- -- A description of data and information maintained in GAO's Legislative, Authorization, Program and Budget Information System (appendix I).
- -- A listing of programs and authorization data for entities under your Committee's jurisdiction. This listing is useful for reviewing agency program structures (appendix II).
- -- A listing of programs requiring reauthorization in fiscal year 1983 or later (appendix III).
 - -- A listing of budgetary data by agencies, bureaus, and accounts under your jurisdiction (appendix IV).

We will provide program level budgetary data as it becomes available. We are in the process of collecting this data from the various agencies and will provide it to your staff as soon as we complete our review and verification.

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BUDGET OVERVIEW FOR PROGRAMS AND ACTIVITIES UNDER THE COMMITTEE'S JURISDICTION

The 1984 budget proposes further spending restraints and emphasizes program reforms deemed to be priorities by the administration. Total fiscal year 1984 budget authority will increase by \$52.7 billion, or about 6.2 percent, net of receipts. Total outlays will increase by \$43.3 billion, or about 5.4 percent, net of receipts.

The budget for appropriation accounts and budget functions under the jurisdiction of the Senate Committee on Small Business reflects a decrease of \$469 million in outlays and an increase of \$333 million in budget authority for fiscal year 1984. The following analysis is provided to highlight the major program and budget changes.

Community and Regional Development

Spending for programs in the Community and Regional Development (450) budget function will decrease \$422 million in fiscal year 1984. Cuts are proposed for Community Development (451) programs (\$65 million) and Area and Regional Development (452) programs (\$364 million). A spending increase of \$8 million is estimated for Disaster Relief and Insurance (453) programs.

Commerce and Housing Credit

Outlays for the Commerce and Housing Credit (370) budget function are estimated to decrease by \$1.5 billion in fiscal year 1984. Cuts in spending are proposed for Mortgage Credit and Thrift Insurance (371) programs (\$765 million), Payment to the Postal Service Fund (372) for cost of delivering free and reduced rate mail (\$389 million), and Other Advancement of Commerce (376) programs (\$361 million).

Spending for Small Business Administration (SBA) small business assistance programs in the 376 subfunction is estimated to decrease by \$316 million in fiscal year 1984. The 1984 budget request for SBA proposes elimination of subsidized direct loans with the exception of \$41 million in direct financing for minority enterprise small business investment companies and \$471 million for new direct loan obligations to cover claims on defaulted SBA guaranteed loans for fiscal year 1984.

The reduction in SBA financial assistance reflects the administration's efforts to restrain and reduce Federal credit programs in order to increase the availability of private credit for businesses. The administration's position is that small businesses, as a group, will benefit more from its efforts to

stabilize financial markets, lower interest rates, eliminate burdensome regulations, and reduce inflation than from direct Federal credit subsidies. As a result, the administration plans to provide new assistance to businesses (e.g., minority businesses) affected by market imperfections.

We hope that the information we have provided will assist you in your analysis and reporting on the fiscal year 1984 budget.

Sincerely yours,

Morton A. Myers

Director

Enclosures - 4

cc: Mr. Michael Haynes

bc: Mr. Havens (OCG)

Mr. Myers (PAD)

Mr. Corazzini (PAD)

Mr. Hunter (PAD)

Mr. Jenney (PAD) Ms. Dyess (PAD)

Ms. Condon (PAD)

Ms. Boals (PAD)

Ms. Spruill (PAD)

Mr. Peach (RCED)

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APPENDIX I

LEGISLATIVE, AUTHORIZATION, PROGRAM AND BUDGET INFORMATION SYSTEM

The Comptroller General is required by law (31 U.S.C. 1113) to conduct a continuing program to identify congressional needs for fiscal, budget, and program information. The law also requires that the Comptroller General and the Director of the Congressional Budget Office individually or jointly establish and maintain a file in order to meet these congressional needs. GAO has created the Legislative, Authorization, Program and Budget Information System (LAPIS) which currently includes authorization and budget information on all Federal agency programs.

Our approach over the past year has been to build on previous years' efforts and improve the overall information development and report processing. GAO has reviewed and refined program structures for all Federal agencies; identified authorizing committee and appropriation subcommittee jurisdictions for programs; added new data elements to enhance program and oversight information reporting; verified authorization and budget data; and improved ADP capabilities for storing, maintaining, and providing access to the data.

The LAPIS inventory not only supports our assistance to congressional authorizing committees on their March 15 views and estimates reports, but it is also used for generating other lists and supporting analytical work in a variety of areas. In addressing other congressional information needs, we have provided report listings by funding expiration dates to support work on reauthorizations; listings of legislation by public law, title, and section to support legislative analysis; and listings of specific agency programs to support oversight and program evaluation.

The inventory currently contains information on over 6,000 Federal programs, activities and projects. The following data elements are available for each program, activity or project listed in LAPIS:

- -- Administering agency and bureau, or independent commission,
- --Budget function and subfunction,
- --Citation of the law that authorizes the program, including the public law name and the relevant title and section of the U.S.Code,
- -- Name of program, activity, or item,
- -- Type of record (program, administrative, financial, supplemental, rescission),

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-- Appropriation account number, fund code, and transmittal type,

- -- House and Senate authorizing committee jurisdiction,
- -- House and Senate authorizing subcommittee jurisdiction for selected committees,
- -- House/Senate appropriation subcommittee jurisdiction,
- -- Amounts authorized, if specified, and/or narrative description of funding provisions,
- -- Funding expiration dates for programs,
- --Related budget authority, outlays, obligations, and offsetting collections for the past, current, and budget years,
- -- Senate/House program policy areas,
- -- Special program areas, e.g., for use in identifying special Government-wide programs such as:
 - -- disaster assistance programs,
 - --entitlement programs, and
 - -- research and development programs,
- -- Program description and objective statements,
- -- Impacted target groups, and
- -- GAO issue area and lead division codes.

The maintenance of LAPIS is an on-going process. Continued revisions to the system are necessitated due to reprogrammings, new legislation, changes in committee jurisdiction, new budget function classifications, and various other factors. We are continuing to expand, update and refine the program inventory to ensure its effectiveness in meeting our legislative mandate.